ROK



Reply To

Attn Of: HW-113

October 17, 1990

Bill Harris Washington Department of Ecology Site Cleanup Section Toxics Cleanup Program PV-11 Olympia, WA 98504-8711

Subject: South Tacoma Field Superfund Site

Dear Mr. Harris:

Enclosed for your information are three copies of the recently executed Administrative Order on Consent (absent the RI/FS work plan) for the RI/FS at the above-referenced site. The final RI/FS work plan was transmitted to you earlier.

Please call me if there are any questions (442-6519). Thanks for your help.

Sincerely,

15/CP

Christine Psyk Site Manager

Enclosure

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10

IN THE MATTER OF: SOUTH TACOMA FIELD SITE Pierce County, Washington Burlington Northern Railroad, Seattle, Washington; Pioneer Builders Supply, Tacoma, Washington; Glacier Park Co., Seattle, Washington; and the City of Tacoma, Washington, Respondents. Proceeding Under §§ 104 and 122(d)(3) of the Comprehensive) Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. §§ 9604 and 9622(d)(3).

U.S. EPA Docket No. 1090-09-03-104/122

ADMINISTRATIVE ORDER ON CONSENT FOR REMEDIAL INVESTIGATION/FEASIBILITY STUDY

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		I. <u>INTRODUCTION</u>
19		and the state of t
		 This Administrative Order on Consent ("Consent
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	Order")	is entered into voluntarily by the United States
21	1	(UEDAU) and Durlington Northorn
	Environm	ental Protection Agency ("EPA"), and Burlington Northern
22		- the state of the Company and the
	Railroad	, Pioneer Builders Supply, Glacier Park Company, and the
23		the second the second conserves the
	1) -	Tacoma ("Respondents"). This Consent Order concerns the
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	11	ion for, performance of, and oversight costs for a
25		the standing and foogibility atudy (NDT/PCN) for the
	III	investigation and feasibility study ("RI/FS") for the
26		The Rield site located in the City of Macoma ("site")
ـــ	11	coma Field site located in the City of Tacoma ("site").
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3. EPA has identified Amsted Industries, Inc.; Atlas Foundry; General Plastics, Inc.; and TIP Management, Inc. as potentially liable under Section 107(a) of CERCLA, 42 U.S.C. \$9607. These organizations received notice from EPA pursuant to Section 122(e) of CERCLA, 42 U.S.C. \$9622(e), of an opportunity to negotiate a consent order for the recovery of costs incurred and the performance of a RI/FS, but are not parties to this Agreement. In the event that Potentially Responsible Parties other than those already noticed are identified, EPA will consider issuing Remedial Investigation/Feasibility Study ("RI/FS") special notice letters to them.

- 4. The parties consent to this Order to further the public interest by expediting investigation at the site and the determination of feasible and appropriate remedial measures.
- 5. EPA issues this Consent Order pursuant to the authority vested in the President of the United States by sections 104 and 122(d)(3) of the Comprehensive, Environmental Response, Compensation, and Liability Act, as amended, 42 U.S.C. \$\frac{5}{2}\$ 9604, 9622(d)(3). EPA finds that this authority was delegated to the Administrator of EPA on January 23, 1987, by Executive Order 12580, 52 Fed. Reg. 2926 (January 29, 1987), and further delegated to Regional Administrators, September 13, 1987 by EPA Delegation No. 14-14-C. This authority has been redelegated by the Regional Administrator to the Director of the Hazardous Waste Division by Redelegation Order.
- 6. By signature hereto, the Respondents herein agree, solely for purposes of this Consent Order and the RI/FS agreed to herein, (1) to undertake all actions required by the terms and conditions of this Consent Order, (2) not to contest the jurisdictional basis for issuance of this Consent Order by EPA, and (3) not to contest the legal basis for EPA's conclusion that an RI/FS is required. This Order is entered and agreed to without adjudication of any issues of fact or law, and without this Consent Order constituting evidence against or an admission by Respondents with respect to any issue of law or fact.

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- 7. Based on the information available to it, EPA makes the following non-adjudicative Findings of Fact and Conclusions of Law, set forth in paragraphs 8 through 23 herein, solely as the administrative basis of issuance of this administrative order. The findings and conclusions set forth in paragraphs 8 through 23 are made by EPA only, without any consent or agreement of the Respondents.
- 8. The South Tacoma Field site encompasses approximately 300 acres in the southwest corner of the city of Tacoma, Pierce County. The site is part of the Commencement Bay-South Tacoma Channel site which was placed on the National Priorities List pursuant to section 105 of CERCLA on September 8, 1983, 48 Fed. Reg. No. 175.
- 9. The site is in an industrial district and is bordered by residential dwellings. Portions of the eastern half of the site were, at times past, used for rail car construction and repair. Most of the southwestern portion of the site has been filled with dirt and debris. In the north central part of the site, an airport operated intermittently between 1936 and 1973. The City of Tacoma Public Utilities Light and Water Division operations have been located at the northern edge of the site since the 1950's.
- 10. The site property owners now include Glacier Park
 Co., the City of Tacoma, General Plastics, Amsted Industries,
 Inc., TIP Management, Inc., and Pioneer Builders Supply. A
 portion of the property was previously owned by Burlington.

Northern Railroad. The Amsted and TIP properties comprise the former site of Griffin Wheel, which operated two foundries, an iron foundry and a brass foundry, from about 1897 to 1957 and 1980, respectively.

- 11. Railroad activities on the site included the building, maintaining, repairing, cleaning, and dismantling of railroad cars and locomotives. To supply the railroad with iron wheels and journal bearings, the foundries commenced operations concurrently with those of the rail yard. Other activities that occurred included the depositing of slag and other debris on site.
- conditions by or for one or more of the Respondents. The results of these investigations show that some soils at the site contain elevated levels of lead, cadmium, copper, zinc, chromium, polynuclear aromatic hydrocarbons (PAHs) and polychlorinated biphenyls (PCBs). Heavy metals have also been detected in the soils at the former Griffin Wheel foundry.
- 13. Investigations conducted by EPA in 1982 show that in some locations groundwater at the site contains elevated levels of inorganic elements which approach or exceed primary drinking water standards. Surface waters also were found to contain elevated levels of inorganic elements.
- 14. Polynuclear aromatic hydrocarbons in concentrations exceeding 1 part per million (ppm) have also been detected in site soils in a number of locations.

been shown to induce cancer in laboratory animals.

chemicals in soil, surface water, and groundwater may represent a threat to human health and the environment. The aquifer recharged in part by this area is a source of drinking water. In addition to water supply, the surface and groundwater drainage provides recharge for Flett Creek, a salmon spawning stream, which lies approximately two miles to the south of the site. Potential routes of exposure include direct ingestion of soil, inhalation of airborne dust, and ingestion of groundwater. Surface water contaminants may pose a risk to aquatic organisms.

- 17. Portions of the site are unsecured and frequented by unauthorized individuals. Uncontrolled and unauthorized dumping of various waste materials has occurred at portions of the site.
- 18. In January 1987, an Administrative Order on Consent was issued pursuant to section 106 of CERCLA to Burlington Northern Railroad ("BNR") to conduct an investigation of the site and to complete an RI/FS for the BNR properties.

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19. The site is a "facility" as defined in section 101(9) of CERCLA, 42 U.S.C. § 9601(9).

- 20. Wastes and constituents thereof at the site, sent to the site, disposed of at the site, and/or transported to the site are defined as "hazardous substances" in section 101(14) of CERCLA, 42 U.S.C. § 9601(14).
- 21. The presence of hazardous substances at the site and the past, present and/or potential migration of hazardous substances from the site may constitute an actual and/or threatened "release" as defined in section 101(22) of CERCLA, 42 U.S.C. § 9601(22).
- 22. Respondents are each a "person" as defined in section 101(21) of CERCLA, 42 U.S.C. § 9601(21).
- 23. The Respondents are responsible parties under section 107(a) of CERCLA, 42 U.S.C. § 9607(a).

IV. PARTIES BOUND

upon EPA and the Respondents, their agents, successors, and assigns. Respondents are jointly and severally responsible for carrying out all actions required of them by this Consent Order. The signatories to this Consent Order certify that they are authorized to execute and legally bind the parties they represent to this Consent Order. No change in ownership of site properties

or corporate status of the Respondents shall alter Respondents' responsibilities under this Consent Order.

Consent Order to any subsequent owners or successors before ownership rights are transferred. The Respondents shall provide a copy of this Consent Order to all contractors, subcontractors, laboratories, and consultants which are retained to conduct any work performed under this Consent Order, within fourteen (14) days after the effective date of this Consent Order or the date of retaining their services. Notwithstanding the terms of any contract, Respondents are responsible for compliance with this Consent Order.

V. STATEMENT OF PURPOSE

- objectives of EPA and the Respondents are: (a) to conduct a remedial investigation, to determine the nature and extent of any contamination by hazardous substances, pollutants or contaminants at or from the site; and (b) to conduct a feasibility study, to determine and evaluate alternatives for remedial action (if any) to prevent, mitigate or otherwise respond to or remedy any release or threatened release of hazardous substances, pollutants, or contaminants at or from the site.
- 27. The activities conducted under this Consent Order are subject to approval by EPA and are intended to provide appropriate and necessary information for the remedial investigation/feasibility study, and for a record of decision

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that is consistent with CERCLA §§ 104, 121 and 122, and the National Contingency Plan (NCP), 40 C.F.R. Part 300.

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VI. NOTICE TO THE STATE

28. EPA is notifying the State of Washington that this Consent Order is being issued by providing a copy to the State.

VII. WORK TO BE PERFORMED

All work performed under this Consent Order shall 29. be under the direction and supervision of qualified personnel. Within fourteen (14) days of the effective date of this Consent Order and before the work outlined below begins, the Respondents shall notify EPA in writing of the names, titles, and qualifications of the key personnel to be used in carrying out such work, including but not limited to, project managers, technical personnel, geologists, and hydrologists. qualifications of the persons undertaking the work for Respondents shall be subject to EPA's review, for verification that such persons have sufficient technical background and experience. EPA shall complete its review within fourteen (14) days of receipt of such names, titles and qualifications, and shall notify Respondents in writing by that 14th day if it disapproves of any person's technical qualifications. Work shall commence in accordance with the work plan and its schedules on the 21st day following EPA receipt of information on the personnel to be used, unless EPA disapproves such personnel. Ιf EPA disapproves such personnel, Respondents shall thereafter

notify EPA within thirty (30) days of the written notice, of the identity and the qualifications of the replacement(s), after an opportunity to confer with EPA. Work shall then commence in accordance with the work plan and its schedules on the 45th day following EPA receipt of information on the replacement personnel to be used, unless EPA disapproves such personnel. If EPA disapproves of the replacement(s), after an opportunity for dispute resolution as set forth herein, EPA reserves its right to terminate this Consent Order and under CERCLA and the NCP to conduct a complete RI/FS, and to seek reimbursement for costs from the Respondents.

and the requirements of the National Contingency Plan, 40 C.F.R. Part 300, as revised ("NCP"), it is hereby ordered and agreed that the Respondents shall prepare and implement a remedial investigation/feasibility study (RI/FS). The RI/FS shall be conducted in accordance with the Final Work Plan - Remedial Investigation and Feasibility Study South Tacoma Field, Tacoma, Washington, September 1990, Revision 1 and its appendices (hereinafter "Work Plan") which is attached (Appendix 2) and incorporated into this Consent Order. The requirements of the Work Plan are fully enforceable under this Order, and include, but are not limited to: an investigation that determines the nature and extent of contamination at the site; and the identification and evaluation of remedial alternatives which meet state and federal standards and reduce risks to human health and

the environment; all of which tasks are identified in the attached Work Plan.

- deliverables for the development of the RI/FS. All such work shall be conducted in accordance with this Order, the Work Plan, CERCLA, the NCP, and EPA guidance set forth in the "Interim Final Guidance for Conducting Remedial Investigations and Feasibility Studies under CERCLA" (OSWER Directive #9355.3-01), and guidances referenced or specifically identified in the Work Plan. All work performed under this Consent Order shall be in accordance with the schedules developed pursuant to, or identified in, the Work Plan, and proceed in full accordance with other deliverables required by the Work Plan, as approved or modified by EPA. These deliverables are incorporated into this Order and fully enforceable under it.
- 32. Respondents shall complete the tasks identified in the Work Plan. Among other things, the Work Plan includes:
 - a) Site Investigation and Characterization;
 - b) The preparation of a Remedial Investigation Report;
 - c) Development and Screening of Remedial Alternatives;
 - d) Detailed Analysis of Remedial Alternatives; and
 - e) Monthly Reports.

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Each of the tasks includes sub-tasks which are identified in the Work Plan. Associated with the performance of these tasks and sub-tasks are deliverables which the Respondents shall produce and submit to EPA in accordance with the schedules in the Work Plan.

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- 34. As required by this Consent Order, Respondents shall provide all data and information necessary for EPA to evaluate actual and potential risks for human health and the environment.
- 35. The Respondents shall conduct all investigatory actions in such a manner as to minimize the release of hazardous emissions from the site.
- EPA, the Respondents shall insure that all waste generated at the site in conducting the activities required by this Order is properly characterized to identify its dangerous and hazardous waste characteristics, if any, and disposed of in accordance with the state of Washington Dangerous Waste requirements, RCRA Land Disposal Restrictions, and other RCRA Subtitle C requirements, if these are applicable based on waste source and characterization results. Off-site disposal of hazardous substances shall comply with the EPA Off-Site Disposal Policy dated May 6, 1985, 50 Fed. Reg. 45933 (November 5, 1985) as amended in EPA's November 13, 1987 "Revised Procedures for Planning and Implementing Off-site Response Actions," Section 3004(d)(3) of RCRA, 42 U.S.C. § 6924(d)(3), and section 121(d)(3) of CERCLA, 42 U.S.C. § 9621(d)(3), as amended.

- 38. Documents which must be submitted under this
 Consent Order, including reports, approvals, disapprovals, and
 other correspondence and deliverables, shall be sent by certified
 mail to the following addresses or to any other addresses which
 the Respondents and EPA designates in writing:
 - (a) Documents to be submitted to EPA shall be sent to (eight copies):

EPA Project Manager - South Tacoma Field Site Superfund Branch U.S. EPA, Region 10 1200 Sixth Avenue Seattle, Washington 98101

(b) Documents to be submitted to the Respondents shall be sent to:

Nathan Graves Kennedy/Jenks/Chilton 530 South 336th Street Federal Way, Washington 98003

39. If at any time during the RI/FS process, Respondents identify a need for additional data, a memorandum documenting the need for additional data shall be submitted to the EPA Project Manager within twenty (20) days of identification.

40. Respondents or their representatives shall make presentations at, and participate in, meetings at the request of EPA during the initiation, conduct, and completion of the RI/FS,

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following reasonable notice to Respondents of the date and time of such meetings and the subjects requiring presentation. The topics will include anticipated problems or new issues.

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- 41. In the event that EPA conducts some of the tasks but not the preparation of the RI/FS, or when directed by EPA to do so, Respondents shall incorporate and integrate all information and comments supplied by EPA into the final RI/FS report, including the EPA baseline risk assessment reports. Such incorporation and integration by Respondents shall not constitute agreement to the factual, scientific, or legal accuracy of the information and comments supplied by EPA -- Respondents merely agree to incorporate said comments and information into a single organized and integrated RI/FS containing all such information.
- 42. EPA reserves the right to comment on and modify all deliverables. If EPA issues a notification of disapproval or modification for a deliverable, EPA shall specify the deficiencies in writing. If EPA amends, modifies or disapproves any report, plan, or other submission under this section and the Respondents disagree with the amendment or disapproval, Respondents shall have the right to note its disagreement with EPA in writing. Respondents may also invoke the dispute resolution clause in Section XVII.
- 43. In the event that Respondents amend and revise a report, plan or other deliverable upon receipt of EPA disapproval, if there is subsequent EPA disapproval of the revised report, plan or other deliverable, EPA may allow Respondents an additional opportunity to submit a report, plan or

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other deliverable acceptable to EPA. Alternatively, EPA may, in lieu of Respondents, perform its own additional studies, complete the RI/FS (or any portion of the RI/FS) under CERCLA and the NCP, and obtain reimbursement from the Respondents for its costs, or seek any other legally appropriate relief, provided Respondents fail to comply with the results of dispute resolution if those procedures are invoked.

of RI/FS tasks without receipt of written EPA approval. Failure of EPA to expressly approve or disapprove of Respondents' submissions within the specified time periods, shall not be construed as approval by EPA. In the event of EPA failure to approve or disapprove submissions within the specified time periods, EPA shall extend the schedules affected for a period equal to the delay directly resulting from such circumstances.

VIII. QUALITY ASSURANCE

45. Respondents shall use quality assurance, quality control, and chain of custody procedures described in the "EPA NEIC Policies and Procedures Manual," May 1978, revised November 1984, EPA-330/9-78-001-R and "Interim Guidelines and Specifications for Preparing Quality Assurance Project Plans," December 1980, QAMS-005/80, while conducting all sample collection and analysis activities required by this Consent Order. In addition, all sampling and analysis activities shall be undertaken in accordance with the requirements of the Work Plan, and with sampling and analysis plans, as approved or

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CONSENT ORDER - Page 17 of 45

modified by EPA, after exhaustion of dispute resolution procedures, if such modifications are the subject of objection by Respondents. Respondents or their representatives shall consult with EPA in planning for, and prior to all sampling and analysis as detailed in the RI/FS work plan. To provide quality assurance and maintain quality control, the Respondents shall:

- (a) Use a laboratory approved by EPA which has and follows a documented Quality Assurance Program that complies with EPA guidance document QAMS-005/80.
- (b) arrange for EPA personnel and/or EPA authorized representatives to have access to the laboratory and its records, and to personnel utilized by the Respondents for analyses.
- (c) Ensure that the laboratory used by the Respondents for analyses, performs according to a method or methods deemed satisfactory to EPA and submits all protocols to be used for analyses to EPA at least 10 days before beginning analysis.

IX. MODIFICATION OF THE WORK PLANS

46. In the event of unanticipated or changed circumstances at the site, Respondents shall notify the EPA Project Manager by telephone within 24 hours of discovery of the new or changed circumstances. In the event that EPA or Respondents determine that the new or changed circumstances warrant changes in the work plans, or in addition to tasks

completed under the initially approved work plans, other additional work is necessary and appropriate as part of the RI/FS, EPA or Respondents may propose appropriate modification (including extensions) to the work plan(s). If the parties agree, the modifications shall be set forth in revised work plans, to be annexed to the Work Plan, and thereafter considered part of this Consent Order. If the parties cannot agree concerning modifications to the work plans after informal discussions, EPA may notify Respondents in writing of its decision, which shall trigger Respondents' right to seek dispute resolution pursuant to and consistent with the procedures set forth in Section XVII below. Established schedules shall remain in effect until such time as modifications are finalized, unless otherwise agreed to by the parties. Additional work shall be completed according to the standards, specifications, and schedule set forth in the work plan(s) as modified pursuant to this paragraph.

18 X. OTHER APPLICABLE LAWS

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Consent Order shall be performed in accordance with the requirements of all applicable federal, state and local laws and regulations. Respondents shall comply with OSHA and state labor and industries requirements and shall perform all work safely. Under section 121(e) of CERCLA, no local, state or federal permit shall be required for any portion of the RI/FS conducted onsite, if selected and carried out in compliance with that

FINAL RI/FS, PROPOSED PLAN, PUBLIC COMMENT

RECORD OF DECISION, ADMINISTRATIVE RECORD

and release to the public of the RI/FS report, proposed plan, and

However, EPA agrees to notify the Respondents' designated Project

Manager in advance of the release of fact sheets, press releases,

EPA will determine the contents of the

administrative record file for selection of the remedial action,

and will consider materials proposed by Respondents. Respondents

shall submit to EPA documents developed during the course of the

RI/FS, which documents may be part of the basis of selection of

required to be submitted as part of the monthly progress reports

the response action, and which documents are not otherwise

required under paragraph 55. Respondents shall additionally

submit any previous studies conducted under state, local, or

other federal authorities relating to selection of the response

local or other federal authorities relating to selection of the

response action; and all information about site characteristics

action; all written communications between Respondents and state,

Record of Decision in accordance with CERCLA and the NCP.

and other public notices and documents prepared by EPA in

alternative and final plan are selected for the site.

accordance with the community relations plan.

EPA retains the responsibility for the preparation

EPA shall notify the Respondents which preferred

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27 or conditions relevant to selection of the response action.

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Order, EPA and the Respondents shall each designate a Project Manager. The EPA Project Manager shall be the EPA Remedial Project Manager. Each Project Manager shall be responsible for overseeing the implementation of this Consent Order. To the maximum extent possible, communications between the Respondents and EPA shall be directed to the Project Manager by mail, with copies to such other persons as EPA, the State of Washington and Respondents may respectively designate. Communications include all documents, reports, approvals, and other correspondence submitted under this Consent Order.

52. EPA and the Respondents each have the right to change their respective Project Manager. The other party must be notified in writing at least ten (10) days prior to the change.

53. EPA may also designate an On Scene Coordinator for the site, who shall have the authority specified in the National Contingency Plan, 40 C.F.R. Part 300, as amended. Nothing in this Order shall be construed to diminish that authority, nor construed as a waiver of any rights the Respondents may have to challenge or contest actions taken pursuant to that authority which are not required by this Order. If the On Scene Coordinator determines that conditions at the site may present a threat to public health or welfare or the environment, EPA retains the right, among other things, to direct, halt or conduct work required by this Order, and/or take other response actions,

as set forth in the NCP. The absence of the EPA Project Manager or On Scene Coordinator from the area under study pursuant to this Consent Order shall not be cause for the stoppage or delay of work.

54. On or before the effective date of this Consent Order, EPA shall arrange for a qualified person to assist it in overseeing and reviewing the conduct of the RI/FS, as required by section 104(a) of CERCLA, 42 U.S.C. § 9604(a).

XIII. PROGRESS REPORTS

reports by the 10th day of the following month. At a minimum, with respect to the proceeding month, these progress reports shall: (1) describe the actions which have been taken to comply with this Consent Order, (2) include all results of sampling and tests (which results have been received by Respondents, and verified and quality assured by Respondent's contractor within the preceding month) and all other data received by the Respondents related to the performance of the RI/FS; (3) describe work planned for the next two months, with schedules included, and (4) describe all problems and anticipated problems encountered, and solutions developed and implemented.

XIV. ACCESS TO PROPERTY NOT OWNED BY RESPONDENTS

56. If the Respondents, Respondents' contractors and agents, or EPA need access to any area not presently owned and controlled by parties bound by this Consent Order, in order to CONSENT ORDER - Page 21 of 45

perform work required by this Consent Order, the Respondents shall use their best efforts to obtain signed site access agreements from the present owners of such areas no less than ninety (90) days in advance of the date such work is scheduled to commence, or such other time frame agreed to by EPA. Such agreements shall provide reasonable access and passage for EPA, its contractors and oversight officials, the State of Washington and its contractors, and the Respondents and their authorized representatives, and such agreements shall specify that Respondents are not EPA's representative with respect to liability associated with site activities. Copies of access agreements shall be provided to EPA within five (5) days of their execution.

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57. In the event that the Respondents do not obtain access agreements within the time period specified, Respondents shall notify EPA in writing within five (5) days after the close of such time period of the failure to obtain access agreements, and include a description of the efforts made to obtain them.

XV. SAMPLING, ACCESS, AND DATA/DOCUMENT AVAILABILITY

58. All reports of results of sampling, tests, modelling or other data, generated by Respondents, or on Respondents' behalf, as part of the implementation of this Consent Order, shall be submitted to EPA within ninety (90) days of sampling or field testing or within such time as agreed to by the parties. The raw data supporting such reports of sampling, tests, modelling or similar reports shall be retained and made

available or submitted to EPA upon request. Similarly, EPA will make available to the Respondents the results of sampling, tests, or data similarly generated by EPA, unless exempted from disclosure by law.

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- 59. Respondents shall notify EPA at least fourteen

 (14) days (or such other time frames agreed to by EPA) in advance
 of conducting any excavations, drilling, well installation,
 sampling or other field investigations, with the exception of
 stormwater sampling. In the case of stormwater sampling,
 Respondents shall notify EPA as soon in advance as is possible.
 At EPA's verbal or written request, the Respondents shall allow
 split or duplicate samples to be taken by EPA (and its authorized
 representatives), using EPA provided sample containers, of any
 samples collected by the Respondents in implementing this Consent
 Order.
- the authority, at reasonable times, to enter and move about the open areas of the property at the site belonging to the Respondents, for the purposes of: inspecting conditions, activities and the results of activities; reviewing the progress of the Respondents in carrying out the terms of this Consent Order; conducting tests as EPA or its authorized representatives deem necessary; using a camera, sound recording, or other documentary equipment; and verifying the data submitted to EPA by the Respondents.
- 61. EPA and its authorized representatives shall have the authority during regular business hours, and after notice, to CONSENT ORDER Page 23 of 45

inspect outdoor areas which are secured, or indoor areas of the property of the site belonging to the Respondents, for the purpose of: inspecting conditions, activities, and the results of activities, records, operating logs, and contracts related to implementation of the RI/FS at the site; reviewing the progress of the Respondents in carrying out the terms of this Consent Order; conducting tests as EPA or its authorized representatives deem necessary; using a camera, sound recording, or other documentary equipment; and verifying the data submitted to EPA by the Respondents.

- allow EPA officials and officially designated representatives (whose authority is manifested in writing) to inspect and copy such records, files, photographs, documents, sampling and monitoring data, and other writings related to the work undertaken in carrying out this Consent Order, as Respondents may be required to make available pursuant to 42 U.S.C. § 9604(e). Nothing within this Consent Order shall be interpreted as limiting EPA's inspection authority under federal law.
- confidentiality covering part or all of the information required by this Consent Order under 40 C.F.R. § 2.203(b). This assertion shall be substantiated according to 40 C.F.R. Part 2, Subpart B, when the assertion is made. Analytical data shall not be claimed as confidential by the Respondents. Information determined to be confidential by EPA, or so determined pursuant to legally applicable review procedures, will be given the protection

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specified in 40 C.F.R. Part 2, Subpart B. If no such claim accompanies the information when it is submitted to EPA, it may be made available to the public by EPA without further notice to the Respondents, unless Respondents submit such claim to the EPA Project Manager prior to the time of the release.

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XVI. RECORD PRESERVATION

EPA and the Respondents agree that all records and 64. documents in their possession that are generated pursuant to the RI/FS and this Consent Order or are related to the generation, treatment, or storage of materials at the site, or related to the release or threatened release of hazardous substances, pollutants, or contaminants at or from the site, shall be preserved during the conduct of this Consent Order and for a period of six years after commencement of construction of any remedial action. The Respondents shall acquire and retain copies of all such documents that are in the possession of Respondents' employees, agents, accountants, contractors, or attorneys. this six year period, the Respondents shall notify EPA at least ninety (90) days before the documents subject to this paragraph are scheduled to be destroyed. If EPA requests that the documents be saved, the Respondents shall, at no cost to EPA, give EPA such documents as are not otherwise legally privileged or copies of such documents. Such legally privileged documents shall not be destroyed without approval of EPA or an order of a court of competent jurisdiction.

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paragraph contain any Confidential Business Information, each Respondent producing any such documents may assert a claim of business confidentiality covering part or all of the information involved in the same manner as set forth in paragraph 63 above. The fact that a Respondent may have determined that a document is appropriate for destruction shall not constitute any waiver with respect to confidentiality of business information or with respect to any other privilege allowed by law.

XVII. DISPUTE RESOLUTION

Any disputes arising under this Consent Order shall be resolved as follows. If the Respondents object to any EPA notice of disapproval or decision made pursuant to this Consent Order, including requests by Respondents (pursuant to paragraph 46 of this Consent Order) for modification or extensions of the work plans based on changed circumstances, the Respondents shall notify EPA's Project Manager in writing of their objections within fourteen (14) days after receipt of the Respondents' written objections shall define the dispute, and state the basis of Respondents' objections, and be sent certified mail, return receipt requested. EPA and the Respondents shall then have an additional fourteen (14) days to attempt in good faith to resolve the dispute. If agreement is reached, the resolution shall be set forth in writing, signed by the parties, and incorporated by reference into this Consent If agreement is not reached on any such dispute, the EPA Region 10 Director of the Hazardous Waste Division ("EPA Division Director"), after consideration of Respondents' written basis for objection, and other information the EPA Division Director deems relevant, shall provide a written statement of EPA's decision to the Respondents which shall be EPA's final decision. Respondents shall proceed in accordance with EPA's final decision regarding the matter in dispute, regardless of whether Respondents agree with the decision.

for resolution of disputes, Respondents may request that the EPA Division Director meet with their designated representative(s) before reaching a final decision on a dispute. The Respondents may in writing designate one such request as a matter requiring a meeting, in which case the EPA Division Director will provide Respondents' representatives with an opportunity to meet with him/her before reaching a decision. The decision on any other request for a meeting with the EPA Division Director is committed to the sole discretion of the EPA Division Director. The EPA Division Director may at his/her discretion delegate to the EPA Region 10 Hazardous Waste Division Deputy Director his/her authority and duties under this Section.

68. Within seven (7) days after receipt of a written statement of decision from the EPA Division Director pursuant to this Consent Order section, Respondents shall advise EPA in writing whether Respondents will implement EPA's decision or directive as set forth in the written statement. If the Respondents fail or refuse to carry out the directions or make

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the amendments specified by EPA's written statement, EPA may conduct the work of the RI/FS and thereafter seek reimbursement from the Respondents, make the amendments itself, and/or take any other actions it deems necessary.

69. Except as otherwise provided in Section XVIII (Penalties), Respondents are not relieved of their obligations to perform while a matter is pending in dispute resolution, unless EPA agrees in writing to extend schedules.

XVIII. DELAY IN PERFORMANCE/STIPULATED PENALTIES

For each day that the Respondents fail to complete a deliverable or meet a specified schedule by the specified deliverable due date, Respondents shall be liable for stipulated penalties, as set forth in paragraphs 73, 74 and 75 of this Order. Penalties begin to accrue on the day that performance is due, or a violation occurs, and extend through the period of In the event that Respondents are assessed and pay correction. stipulated penalties for a period of delay, subsequent delays in submitting a deliverable or initiating work which are caused solely, directly and unavoidably as a result of the period of delay for which penalties were paid shall not be cause for additional stipulated penalties. For violations that are not based on timeliness, stipulated penalties shall not begin to accrue until receipt by Respondents of written notice from EPA that a violation has occurred. Payment shall be due within thirty (30) days from the date of a demand letter by EPA.

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71. If demand is made for payment, Respondents shall forward a check to:

United States Environmental Protection Agency Region 10 Superfund Accounting P.O. Box 360903M Pittsburgh, PA 15231

Checks should identify the name of the site, the site identification number, the account number, and this Order. A copy of the check and/or transmittal letter shall be forwarded to the EPA Project Manager.

- 72. Respondents may dispute whether penalties are due by invoking paragraph 66. Stipulated penalties shall not apply to any act or omission which is the subject of ongoing dispute resolution under Section XVII of this Order, unless EPA determines that the dispute resolution procedures were invoked by Respondents frivolously or in bad faith or for the purposes of delay, in which case stipulated penalties would accrue for the period of dispute resolution. If Respondents prevail, no penalties shall be payable. If Respondents do not prevail, EPA may collect all or in its sole unreviewable discretion, a portion of the penalties that accrued.
- 73. For the following field activities and major deliverables, including required revisions, stipulated penalties shall accrue in the amount of \$500 per day, per violation, for the first week of noncompliance; \$1,000 per day, per violation, for the 8th through 14th day of noncompliance; and \$5,000 per day, per violation, for the 15th day and beyond of noncompliance.

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- (a) The draft and final QAPP and all Field Sampling Plans for the various media under investigation.
- (b) The draft and final RI Report.
- (c) The draft and final Feasibility Study Report.
- 74. For the following interim deliverables and any required revisions, stipulated penalties shall accrue in the amount of \$250 per day, per violation, for the first week of noncompliance; \$500 per day, per violation, for the 8th through 14th day of noncompliance; and \$1,000 per day, per violation, for the 15th day and beyond of noncompliance.
 - (a) Implementation of field investigations and activities in accordance with approved plans and schedules.
 - (b) Draft and Final Phase I Report: Soils.
 - (c) Groundwater Phase II Recommendations, and Phase I Report.
 - (d) Recommendation on need for Treatability Studies, and Draft and Final Treatability Study Work Plan, if required by EPA.
 - (e) Technical Memorandum Revised Remedial Action
 Objectives and General Response Actions.
 - (f) Technical Memorandum Refined Remedial Alternatives and Action Specific ARARS, draft and final.
 - (g) Technical Memorandum Screening Evaluation Results, draft and final.

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76. The stipulated penalties provisions do not preclude EPA from pursuing any other remedies or sanctions which are available to EPA because of the Respondents' failure to comply with this Consent Order.

XIX. FORCE MAJEURE

anticipated delay in achieving compliance with any requirement of the Consent Order, caused by circumstances beyond the control of the Respondents that cannot be overcome by due diligence. When any event occurs or has occurred that may delay or prevent the performance of any obligation under this Order, which Respondents believe is due to <u>force majeure</u>, Respondents shall notify by telephone the Project Manager, or, in his/her absence, the Chief of the Superfund Site Management Section No. II, Region 10, within three (3) days of the time Respondents knew or should have known that such event might cause a delay.

78. Oral notification shall be followed by written notification, made within ten (10) days of when Respondents knew or should have known that such event might cause the delay or anticipated delay. The written notification shall fully describe CONSENT ORDER - Page 31 of 45

the reasons for the delay; the reasons the delay is beyond the control of Respondents; the anticipated duration of the delay; actions taken or to be taken to prevent or minimize the delay; a schedule for implementation of any measures to be taken to mitigate the effect of the delay; and a statement as to whether, in the opinion of the Respondents, such event may cause or contribute to an endangerment to public health, welfare or the environment. The Respondents shall adopt all reasonable measures to avoid or minimize any such delay.

Any delay that Respondents demonstrate cannot and could not have been overcome by due diligence on the part of Respondents, and further demonstrate results from circumstances beyond the control of Respondents shall be deemed an event of force majeure, and such delay shall not be deemed to be a violation of Respondents' obligation under this Consent Order, and shall not make the Respondents liable for stipulated penalties set forth in paragraphs 73, 74 and 75. To the extent a delay is attributable to force majeure, the schedule affected by the delay shall be extended for a period equal to the delay directly resulting from such circumstances. Upon an adequate showing that the schedule was delayed by force majeure, EPA will modify the schedule accordingly. Force majeure shall include, inter alia, delays in obtaining access to property not owned or controlled by Respondents despite timely, best efforts to obtain such access, delays in obtaining approval or permits by EPA or other entities not attributable to Respondents, changes in work plans and work stoppages directed by EPA not attributable to

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Respondents, and other unanticipated impediments to completion of the work, when Respondents can demonstrate such delays cannot and could not have been overcome by due diligence on the part of the Respondents. Normal inclement weather, increased costs of performance of the terms of this Order, changed economic circumstances, and failure of Respondents to make timely and complete application for any required approval, shall not be considered circumstances beyond the control of the Respondents.

- 80. Failure of the Respondents to comply with the notice requirements of paragraphs 77 and 78 is a waiver of the Respondents' right to invoke the benefits of paragraph 79.
- 81. If EPA and the Respondents cannot agree that any delay in compliance with the requirements of this Consent Order has been or will be caused by circumstances beyond the control of the Respondents, or on the duration of any delay necessitated by a force majeure event, the dispute shall be resolved according to the dispute resolution provisions in Section XVII. The Respondents shall have the burden of proving that the delay was caused by circumstances beyond their control, the necessity of the length of the delay, and that the Respondents took all reasonable measures to avoid or minimize delay.

XX. REIMBURSEMENT OF COSTS

82. EPA will provide Respondents with an accounting of contractor costs incurred by EPA in developing the Work Plan, not to exceed \$150,000. The Respondents may invoke the dispute resolution procedures set forth above in Section XVII with

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respect to payment demands objected to. Within sixty (60) days of receipt of EPA's accounting, or completion of dispute resolution, the Respondents shall remit a check for the amount of these costs, made payable to the Hazardous Substance Superfund. Interest shall begin to accrue on the unpaid balance from the date of demand by EPA for payment as set forth above.

- Every year after the end of the federal fiscal year, EPA shall submit to the Respondents an accounting of response and oversight costs incurred by the U.S. Government with respect to this Consent Order. Oversight costs shall include: (a) all direct costs of EPA's oversight arrangement for the RI/FS, including, but not limited to, time and travel costs of EPA personnel, contractor costs, compliance monitoring including the collection and analysis of split samples, inspection of RI/FS activities, site visits, interpretation of Consent Order provisions, discussions regarding disputes that may arise as a result of this Consent Order, review and approval or disapproval of reports, the costs of redoing any of Respondents tasks, if such corrective action is determined necessary following agreement with the Respondents or after exhaustion of dispute resolution procedures; and (b) indirect costs as calculated in accordance with the EPA Superfund Indirect Cost Manual for Cost Recovery Purposes or superseding formal guidance or regulations.
- 84. EPA's certified Agency Financial Management System summary data (SPUR Reports) and any associated documents, shall serve as basis for payment demands, with additional documentation of such demands in the possession of EPA supplied to Respondents

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within thirty (30) days of written request by Respondents. EPA retains the right to refuse to disclose any documents that would be exempt from disclosure under 40 C.F.R. Part 2. The Respondents may invoke the dispute resolution procedures set forth above in Section XVII with respect to payment demands objected to. The Respondents shall remit a check for the amount of those costs, within sixty (60) days of receipt of EPA's accounting or completion of any dispute resolution process, made payable to the Hazardous Substance Superfund. Interest shall begin to accrue on the unpaid balance from the date of demand by EPA for payment as set forth in paragraphs 82 and 83.

84. Checks shall identify the name of the site, the site identification number, the account number, this Order, and be forwarded to:

United States Environmental Protection Agency Region 10 Superfund Accounting P.O. Box 360903M Pittsburgh, PA 15251

86. Copies of the transmittal letter and check shall be sent simultaneously to the EPA Project Manager.

XXI. RESERVATIONS OF RIGHTS AND REIMBURSEMENT OF OTHER COSTS

87. EPA reserves the right to bring an action against the Respondents under section 107 of CERCLA for recovery of all response costs incurred by the United States at the site not reimbursed by the Respondents, any cost incurred in the event EPA performs the RI/FS, or any part thereof, as well as any future

costs incurred by the United States in connection with response activities conducted under CERCLA at this site. Respondents reserve the right to defend against such actions, and this document shall not constitute an admission of liability as to any issue or evidence admissible in any proceeding to establish responsibility under CERCLA, except to enforce the terms of this Order.

Except as expressly provided in this Order, each 88. party reserves all rights and defenses it may have. undersigned Respondents are willing, as evidenced by the signatures appearing below, to undertake and finance an RI/FS for The Respondents enter into such a commitment without admitting or denying the underlying factual or legal correctness of EPA's determination that there has been a release, or that there is a threatened release, of hazardous substances, pollutants, or contaminants at the South Tacoma Field site; this Consent Order reserves all rights the parties may have relating to ultimate responsibility for implementation of any remedies at the site following completion of the RI/FS and does not constitute any admission on behalf of any party, but rather manifests the desire of the undersigned to undertake such investigation as necessary to determine the extent of contamination, if any, at the site, the possible causes thereof, and the potential remedies for the same. The Respondents reserve the right to seek contribution from each other as may be allowed by law.

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government's authority to take action under section 104 of CERCLA, except as relates to procedures to undertake an RI/FS at the site, as set forth herein. Nothing in this Order waives or modifies the government's authority to take action under section 106 of CERCLA, or under other authority, in response to conditions which may endanger public health or welfare, or the environment. Nothing in this Consent Order shall prevent EPA from seeking legal or equitable relief to enforce the terms of this Order.

90. Following satisfaction of and while in compliance with the requirements of this Consent Order, Respondents shall have resolved its liability to EPA, and EPA agrees not to initiate administrative or judicial enforcement for the performance of the RI/FS for the site that is the subject of this Order. The Respondents are not released from liability, if any, for any actions that have or may be taken beyond the terms of this Order regarding removals, other sites or operable units, remedial design/remedial action (RD/RA) of this site, or activities arising pursuant to section 121(c) of CERCLA.

XXII. DISCLAIMER

91. By signing this Consent Order and taking actions under this Order, the Respondents do not indicate agreement with EPA's Findings of Fact and Conclusions of Law. Furthermore, the participation of the Respondents in this Order shall not be considered an admission of liability for any purpose in any

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proceeding, and is not admissible in evidence against the Respondents in any judicial or administrative proceeding other than a proceeding by the U.S., including EPA, to enforce this Consent Order. Respondents retain their rights to assert claims against other potentially responsible parties at the site. However, the Respondents agree not to contest the validity of this Order or any of its provisions in any action brought by EPA to enforce its terms; but Respondents reserve all rights with respect to issues concerning whether or not Respondents have failed to comply with such terms.

XXIII. OTHER CLAIMS

- In entering into this Order, the Respondents waive any right to seek reimbursement under section 106(b) of CERCLA. Respondents also waive any right to present a claim under CERCLA §§ 111 or 112.
- Nothing in this Order shall constitute or be 93. construed as a release from any claim, cause of action or demand in law or equity against any person, firm, partnership, subsidiary or corporation not a signatory to this Consent Order for any liability it may have arising out of or relating in any way to the generation, storage, treatment, handling, transportation, release, or disposal of any hazardous substances, pollutants, or contaminants found at, taken to, or taken from the site.
- This Order does not constitute any decision on 94. 27 | preauthorization of funds under section 111(a)(2) of CERCLA.

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XXIV.

activities under this Consent Order.

INDEMNIFICATION

United States Government, its agencies, departments, agents, and

employees, harmless from any and all claims or causes of action

arising from or on account of acts or omissions of Respondents,

Respondents' employees, agents, servants, receivers, successors,

assignees, or any persons, including but not limited to firms,

Government or any agency or authorized representative thereof

shall not be held as a party to any contract entered into by

Respondents in carrying out activities under this Consent Order.

Respondents shall not, however, be required under this Consent

Order to indemnify or save and hold harmless the United states

the United States) from any claims or causes of action to the

of negligent acts or omissions of the United States (or its

96, nothing herein shall be construed to effect or compromise

whatever rights Respondents may have pursuant to the Federal

agencies, officers, agents, or employees) in carrying out

activities pursuant to this Consent Order.

(or EPA or any other agencies, officers, agents, or employees of

extent such claims or causes of action arise from or on account

Except as expressly provided in Paragraphs 92 and

corporations, subsidiaries and contractors, in carrying out

The Respondents agree to indemnify and hold the

The United States

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Torts Claims Act or other authority which may authorize recovery from the United States.

98. Nothing in this Consent order shall be construed as precluding contractors selected by Respondents to conduct the work provided for herein from applying to EPA for indemnification pursuant to the relevant provisions of CERCLA.

XXV. EFFECTIVE DATE AND SUBSEQUENT MODIFICATION

99. The effective date of this Consent Order shall be the date on which it is signed by EPA, following signature by all Respondents.

100. This Consent Order may be amended by mutual agreement of EPA and the Respondents. Amendments shall be in writing and shall be effective when signed by EPA, following signature by all Respondents.

reports (other than progress reports), specifications, schedules and attachments required by this Consent Order are, upon approval by EPA, incorporated into this Order. Any noncompliance with such EPA approved reports, plans, specifications, schedules, and attachments shall be considered a failure to achieve the requirements of this Consent Order and may subject the Respondents to the penalties provided for in Section XVIII.

102. No informal advice, guidance, suggestions, or comments by EPA regarding reports, plans, specifications, schedules, and any other writing submitted by the Respondents

will be construed as relieving the Respondents of its obligation to obtain such formal approval as may be required by this Order.

XXVI. TERMINATION AND SATISFACTION

Northern Railroad and EPA in January 1987, Docket No. 1086-08-106, shall be deemed terminated as of the date of signing of this Consent order by all parties herein, except with respect to obligations imposed in Sections XI (Records Preservation), XIV (Reservation of Rights), XV (Reimbursement of Costs), and XVIII (Indemnification of the United States Government).

satisfied when EPA gives the Respondents written notice that the Respondents have demonstrated, to EPA's satisfaction, that all of the terms of this Consent Order, have been completed. This notice shall not, however, terminate Respondents' obligation to comply with Sections XVI, XX, XXI, and XXIV of this Consent Order.

XXVII. COMPUTATION OF TIME

occurrence of an act or event shall begin on the day after the act or event. If the final day of any time period falls on a Saturday, Sunday or legal holiday, the time period shall be extended to the next working day. Legal holidays are those identified in Rule 6(a) of the Federal Rules of Civil Procedure.

All time periods and schedules are in calendar days, unless otherwise specified. STIPULATED, AGREED, AND APPROVED FOR ISSUANCE GLACIER A PARK COMPANY DATE: 10-5-90 Printed Name: Martha Anamosa Corporate Counsel Address: 1011 Western Avenue, Suite 700 Seattle, WA 98104

BURLINGTON NORTHERN RAXLROAD DATE: Oct. 12, 1990 Printed Name: Ross A. Maef Title: Attorney Addres \overline{s} : 701 Fifth Avenue, Suite 5400 Seattle, WA 98104-7078

CITY OF TACOMA E. E. Coates Printed Name: Director of Utilities Title: Tacoma Public Utilities Address: P. 0. Box 11007 Tacoma, WA 98411

DATE: October 11, 1990

3	PIONEER BUILDERS SUPPLY		
4	BY: DATE:		
5	Printed Name: Arlene Davis		
6	Title: Secretary Address:		
7	5401 South Burlington Way Tacoma, WA. 98409		
8	2400Mayuzi. 90409		
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10			
11	IT IS SO ORDERED, this 15th day of October,		
12	1990. BY: Charles & Finlley		
13	Director, Hazardous Waste Division U.S. Environmental Protection Agency		
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